## 108TH CONGRESS 1ST SESSION

## S. 1432

To amend the Safe Drinking Water Act to establish a program to provide assistance to small communities for use in carrying out projects and activities necessary to achieve or maintain compliance with drinking water standards.

## IN THE SENATE OF THE UNITED STATES

July 21, 2003

Mr. Domenici (for himself, Mr. Hagel, and Mr. Bingaman) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

## A BILL

To amend the Safe Drinking Water Act to establish a program to provide assistance to small communities for use in carrying out projects and activities necessary to achieve or maintain compliance with drinking water standards.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Community Drinking
- 5 Water Assistance Act".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds that—

- 1 (1) drinking water standards proposed and in 2 effect as of the date of enactment of this Act will 3 place a large financial burden on many public water 4 systems, especially those public water systems in 5 rural communities serving small populations;
  - (2) the limited scientific, technical, and professional resources available in small communities complicate the implementation of regulatory requirements;
  - (3) small communities often cannot afford to meet water quality standards because of the expenses associated with upgrading public water systems and training personnel to operate and maintain the public water systems;
  - (4) small communities do not have a tax base for dealing with the costs of upgrading their public water systems;
  - (5) small communities face high per capita costs in improving drinking water quality;
  - (6) small communities would greatly benefit from a grant program designed to provide funding for water quality projects;
  - (7) as of the date of enactment of this Act, there is no Federal program in effect that adequately meets the needs of small, primarily rural

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1	communities with respect to public water systems;
2	and
3	(8) since new, more protective arsenic drinking
4	water standards proposed by the Clinton and Bush
5	administrations, respectively, are expected to be im-
6	plemented in 2006, the grant program established
7	by the amendment made by this Act should be im-
8	plemented in a manner that ensures that the imple-
9	mentation of those new standards is not delayed.
10	SEC. 3. ASSISTANCE FOR SMALL PUBLIC WATER SYSTEMS.
11	(a) Definition of Indian Tribe.—Section
12	1401(14) of the Safe Drinking Water Act (42 U.S.C.
13	300f(14)) is amended in the second sentence by striking
14	"1452," and inserting "1452 and part G,".
15	(b) Establishment of Program.—The Safe
16	Drinking Water Act (42 U.S.C. 300f et seq.) is amended
17	by adding at the end the following:
18	"PART G—ASSISTANCE FOR SMALL PUBLIC
19	WATER SYSTEMS
20	"SEC. 1471. DEFINITIONS.
21	"In this part:
22	"(1) ELIGIBLE ACTIVITY.—
23	"(A) IN GENERAL.—The term 'eligible ac-
24	tivity' means a project or activity concerning a
25	small public water system that is carried out by

1	an eligible entity to comply with drinking water
2	standards.
3	"(B) Inclusions.—The term 'eligible ac-
4	tivity' includes—
5	"(i) obtaining technical assistance;
6	and
7	"(ii) training and certifying operators
8	of small public water systems.
9	"(C) Exclusion.—The term 'eligible ac-
10	tivity' does not include any project or activity to
11	increase the population served by a small public
12	water system, except to the extent that the Ad-
13	ministrator determines such a project or activ-
14	ity to be necessary to—
15	"(i) achieve compliance with a na-
16	tional primary drinking water regulation;
17	and
18	"(ii) provide a water supply to a pop-
19	ulation that, as of the date of enactment of
20	this part, is not served by a safe public
21	water system.
22	"(2) Eligible entity.—The term 'eligible en-
23	tity' means a small public water system that—
24	"(A) is located in a State or an area gov-
25	erned by an Indian Tribe; and

1	"(B)(i) if located in a State, serves a com-
2	munity that, under affordability criteria estab-
3	lished by the State under section 1452(d)(3), is
4	determined by the State to be—
5	"(I) a disadvantaged community; or
6	"(II) a community that may become a
7	disadvantaged community as a result of
8	carrying out an eligible activity; or
9	"(ii) if located in an area governed by an
10	Indian Tribe, serves a community that is deter-
11	mined by the Administrator, under affordability
12	criteria published by the Administrator under
13	section 1452(d)(3) and in consultation with the
14	Secretary, to be—
15	"(I) a disadvantaged community; or
16	"(II) a community that the Adminis-
17	trator expects to become a disadvantaged
18	community as a result of carrying out an
19	eligible activity.
20	"(3) Program.—The term 'Program' means
21	the small public water assistance program estab-
22	lished under section 1472(a).
23	"(4) Secretary.—The term 'Secretary' means
24	the Secretary of Health and Human Services, acting
25	through the Director of the Indian Health Service.

1	"(5) SMALL PUBLIC WATER SYSTEM.—The
2	term 'small public water system' means a public
3	water system (including a community water system
4	and a noncommunity water system) that serves—
5	"(A) a community with a population of not
6	more than 200,000 individuals; or
7	"(B) a public water system located in—
8	"(i) Bernalillo or Sandoval County,
9	New Mexico;
10	"(ii) Scottsdale, Arizona;
11	"(iii) Mesquite or Washoe County,
12	Nevada; or
13	"(iv) El Paso County, Texas.
13 14	"(iv) El Paso County, Texas.  "SEC. 1472. SMALL PUBLIC WATER SYSTEM ASSISTANCE
14	"SEC. 1472. SMALL PUBLIC WATER SYSTEM ASSISTANCE
14 15	"SEC. 1472. SMALL PUBLIC WATER SYSTEM ASSISTANCE PROGRAM.
14 15 16	"SEC. 1472. SMALL PUBLIC WATER SYSTEM ASSISTANCE PROGRAM.  "(a) ESTABLISHMENT.—
14 15 16 17	"SEC. 1472. SMALL PUBLIC WATER SYSTEM ASSISTANCE PROGRAM.  "(a) ESTABLISHMENT.—  "(1) IN GENERAL.—Not later than 1 year after
14 15 16 17	"SEC. 1472. SMALL PUBLIC WATER SYSTEM ASSISTANCE PROGRAM.  "(a) ESTABLISHMENT.—  "(1) IN GENERAL.—Not later than 1 year after the date of enactment of this part, the Adminis-
114 115 116 117 118	"SEC. 1472. SMALL PUBLIC WATER SYSTEM ASSISTANCE  PROGRAM.  "(a) ESTABLISHMENT.—  "(1) IN GENERAL.—Not later than 1 year after the date of enactment of this part, the Administrator shall establish a program to provide grants to
114 115 116 117 118 119 220	"SEC. 1472. SMALL PUBLIC WATER SYSTEM ASSISTANCE  PROGRAM.  "(a) ESTABLISHMENT.—  "(1) IN GENERAL.—Not later than 1 year after the date of enactment of this part, the Administrator shall establish a program to provide grants to eligible entities for use in carrying out projects and
14 15 16 17 18 19 20 21	"SEC. 1472. SMALL PUBLIC WATER SYSTEM ASSISTANCE PROGRAM.  "(a) ESTABLISHMENT.—  "(1) IN GENERAL.—Not later than 1 year after the date of enactment of this part, the Administrator shall establish a program to provide grants to eligible entities for use in carrying out projects and activities to comply with drinking water standards.

1	"(A) first, the financial need of the com-
2	munity for the grant assistance, as determined
3	by the Administrator; and
4	"(B) second, with respect to the commu-
5	nity in which the eligible entity is located, the
6	per capita cost of complying with drinking
7	water standards, as determined by the Adminis-
8	trator.
9	"(3) Small communities.—In making grants
10	under this section, the Administrator shall ensure
11	that not less 20 percent of grant funds provided for
12	each fiscal year are used to carry out eligible activi-
13	ties in communities with a population of less than
14	50,000 individuals.
15	"(b) Application Process.—
16	"(1) In General.—An eligible entity that
17	seeks to receive a grant under the Program shall
18	submit to the Administrator, on such form as the
19	Administrator shall prescribe (not to exceed 3 pages
20	in length), an application to receive the grant.
21	"(2) Components.—The application shall in-
22	clude—
23	"(A) a description of the eligible activities
24	for which the grant is needed:

1	"(B) a description of the efforts made by
2	the eligible entity, as of the date of submission
3	of the application, to comply with drinking
4	water standards; and
5	"(C) any other information required to be
6	included by the Administrator.
7	"(3) Review and approval of applica-
8	TIONS.—
9	"(A) In general.—On receipt of an ap-
10	plication under paragraph (1), the Adminis-
11	trator shall forward the application to the
12	Council.
13	"(B) Approval or disapproval.—Not
14	later than 90 days after receiving the rec-
15	ommendations of the Council under subsection
16	(e) concerning an application, after taking into
17	consideration the recommendations, the Admin-
18	istrator shall—
19	"(i) approve the application and
20	award a grant to the applicant; or
21	"(ii) disapprove the application.
22	"(C) Resubmission.—If the Adminis-
23	trator disapproves an application under sub-
24	paragraph (B)(ii), the Administrator shall—

1	"(i) inform the applicant in writing of
2	the disapproval (including the reasons for
3	the disapproval); and
4	"(ii) provide to the applicant a dead-
5	line by which the applicant may revise and
6	resubmit the application.
7	"(c) Cost Sharing.—
8	"(1) IN GENERAL.—Except as provided in para-
9	graph (2), the Federal share of the cost of carrying
10	out an eligible activity using funds from a grant pro-
11	vided under the Program shall not exceed 90 per-
12	cent.
13	"(2) Waiver.—The Administrator may waive
14	the requirement to pay the non-Federal share of the
15	cost of carrying out an eligible activity using funds
16	from a grant provided under the Program if the Ad-
17	ministrator determines that an eligible entity is un-
18	able to pay, or would experience significant financial
19	hardship if required to pay, the non-Federal share.
20	"(d) Enforcement and Implementation of
21	STANDARDS.—
22	"(1) In general.—Subject to paragraph (2),
23	the Administrator shall not enforce any standard for
24	drinking water under this Act (including a regula-
25	tion promulgated under this Act) against an eligible

1	entity during the period beginning on the date on
2	which the eligible entity submits an application for
3	a grant under the Program and ending, as applica-
4	ble, on—
5	"(A) the deadline specified in subsection
6	(b)(3)(C)(ii), if the application is disapproved
7	and not resubmitted; or
8	"(B) the date that is 3 years after the date
9	on which the eligible entity receives a grant
10	under this part, if the application is approved.
11	"(2) Arsenic standards.—No standard for
12	arsenic in drinking water promulgated under this
13	Act (including a standard in any regulation promul-
14	gated before the date of enactment of this part)
15	shall be implemented or enforced by the Adminis-
16	trator in any State until the earlier of January 1,
17	2006 or such date as the Administrator certifies to
18	Congress that—
19	"(A) the Program has been implemented
20	in the State; and
21	"(B) the State has made substantial
22	progress, as determined by the Administrator in
23	consultation with the Governor of the State, in
24	complying with drinking water standards under
25	this Act.

1	"(e) Role of Council.—The Council shall—
2	"(1) review applications for grants from eligible
3	entities received by the Administrator under sub-
4	section (b);
5	"(2) for each application, recommend to the
6	Administrator whether the application should be ap-
7	proved or disapproved; and
8	"(3) take into consideration priority lists devel-
9	oped by States for the use of drinking water treat-
10	ment revolving loan funds under section 1452.
11	"SEC. 1473. AUTHORIZATION OF APPROPRIATIONS.
12	"There is authorized to be appropriated to carry out
13	this part \$1,900,000,000 for each of fiscal years 2004
14	through 2009.".

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